

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 NSC-05 /065 W

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R 151805Z APR 76

FM USMISSION NATO

TO SECSTATE WASHDC 6998

SECDEF WASHDC

INFO USNMR SHAPE

USCINCEUR

USLOSACLANT

CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2085

E.O. 11652: GDS

TAFGS: MPOL, NATO

SUBJ: SACEUR'S TERMS OF REFERENCE

REF: STATE 076496 DTG 302346 Z MAR 76 (NOTAL)

1. ON 15 APRIL, DCM AND DEFAD CALLED ON TURKISH DCM (ALP) AND ITALIAN DCM (FERRARI) TO DISCUSS IN ACCORDANCE WITH REFTEL THE TURKISH AND TITALIAN POSITION, AS EXPRESSED IN THE MILITARY COMMITTEE, THAT SACEUR'S TERMS OF REFERENCE SHOULD REQUIRE HIM TO CONSULT WITH NATIONS PRIOR TO MAKING FIELD INSPECTIONS OF VARIOUS CATEGORIES OF FORCES. TEXT OF TALKING POINTS USED BY DCM,AND LEFT WITH ALP AND FERRARI,IS IN PARA 4.

2. ALP DID NOT APPEAR WELL INFORMED ON THIS ISSUE, AND SEEMED SURPRISED THAT THE TURKISH MILITARY AUTHORITIES HAD BEEN TAKING A POSITION TENDING TO DIMINISH SACEUR'S CURRENT INSPECTION AUTHORITY. AS REQUESTED IN THE LAST PARAGRAPH OF THE TALKING POINTS BELOW, ALP PROMISED TO CONVEY THE VIEWS OF THE GOT TO US PRIOR TO DPC CONSIDERATION OF THE SUBJECT ON CONFIDENTIAL

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APRIL 23.

3. BY COINCIDENCE, FERRARI HAD EARLIER BEEN READING AN EXTENSIVE BRIEF ON SACEUR'S TERMS OF REFERENCE AND WAS PREPARING

TO MEET WITH AMBASSADOR CATALANO ON THE SUBJECT. HE WAS THEREFORE RELATIVELY WELL INFORMED, AND READ OUT SOME OF THE PROVISIONS OF HIS BRIEFING PAPER. AMONG THE MORE PROMINENT POINTS WERE:

A. THE ITALIAN INTERPRETATION OF ARTICLE 13 OF THE RES TO IMPLEMENT SECTION IV OF THE FINAL ACT OF THE LONDON CONF IS THAT IT IS FULLY CONSISTENT WITH THE REQUIREMENT THAT SACEUR CONSULT WITH NATIONS CONCERNED BEFORE INSPECTING CERTAIN CATEGORIES OF THEIR FORCES;

B. SACLANT'S TERMS OF REFERENCE, WHICH ARE NOT IN DISPUTE, DO NOT GRANT HIM THE AUTHORITY TO INSPECT NATIONS' FORCES WITHOUT PRIOR CONSULTATION, AND

C. FOR THESE REASONS AND OTHERS, THE ITALIAN MILITARY AUTHORITIES HAVE INSISTED ON APPROVAL OF SACEUR'S TERMS OF REFERENCE AS REVISED BY THE MILITARY COMMITTEE. FERRARI DID, HOWEVER, AGREE TO INFORM HIS GOVERNMENT OF THE CASE PRESENTED BY THE DCM, AND SAID HE WOULD REPORT HIS GOVT'S VIEWS TO US PRIOR TO DPC CONSIDERATION OF THE SUBJECT ON APRIL 23.

4. BEGIN TEXT OF TALKING POINTS:

TALKING POINTS

SACEUR'S TERMS OF REFERENCE (TOR)

-- SACEUR HAS WARTIME RESPONSIBILITIES VSTLY GREATER THAN PEACETIME. THIS IS IN LARGE PART NECESSARY BECAUSE, QUITE PROPERLY, SACEUR SHOULD NOT EXERCISE COMMAND OR CONTROL IN PEACETIME OVER NATIONAL FORCES. NEVERTHELESS, HE HAS TO MAKE A DIFFICULT TRANSITION FROM PEACE TO HIS WARTIME RESPONSIBILITIES AND ANY ACTION THAT IMPLIES A WEAKENING OF HIS AUTHORITY SHOULD BE AVOIDED.

-- THE UNITED STATES IS CONCERNED OVER THE MILITARY COMMITTEE'S RECOMMENDATION TO CHANGE SACEUR'S PEACETIME AUTHORITY BY STIPULATING THAT HE CONSULT WITH NATIONS CONCERNED BEFORE CONDUCTING FIELD OR TRAINING INSPECTIONS OF NATO FORCES (MC53/1, SUBPARAS 13H AND 13I)M THE US ORIGINALLY ACCDED TO THE REVISION BECAUSE OF A PERCEIVED NEED FOR SPECIAL ARRANGEMENTS WITH REGARD TO INSPECTION AUTHORITY BY SACEUR OF US DUAL-BASED AND ROTATIONAL UNITS. THE US NOW WISHES TO WITHDRAW THIS CONDITION IN ORDER TO AVOID THE IMPRESSION OF AGREEING TO REDUCE

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SACEUR'S PEACETIME AUTHORITY.

-- IN PRACTICE, ALL INSPECTIONS BY NATO COMMANDERS ARE COORDINATED IN ADVANCE WITH THE NATION CONCERNED. THUS, THE DRAFT CHANGE, APPEARING TO RDUCE SACEUR'S AUTHORITY, HAS NO PRACTICAL PURPOSE, PARTICULARLY SINCE THE PHRASE "IN ACCORDANCE WITH CURRENT NATO PROCEDURES AND AS PRESCRIBED IN SPECIAL AGREEMENTS" (PARA 13H) FULLY COVERS NATIONAL INTERESTS AS IT APPLIES TO ALL THREE CATEGORIES OF NATO FORCES, IN EFFECT, THIS PERMITS ALLIES TO REQUIRE PRIOR COORDINTION ON THE PART OF SACEUR.

-- MY AUTHORITIES HAVE CONCLUDED:

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A. THAT IT WOULD BE CONTRARY TO THE INTERESTS OF THE ALLIANCE, AND TO EACH ALLIED NATION, TO CREATE THE IMPRESSION THAT WE ARE REDUCING SACEUR'S PEACETIME AUTHORITY;

B. THAT SACEUR'S REVISED TOR, AS PRESENTLY DRAFTED, MAY BE INCONSISTENT WITH THE COUNCIL RES ON THE FINAL ACT OF LONDON (CM(54)85) IN RESPECT TO THE AUTHORITY GRANTED TO SACEUR OVER THE FORCES ASSIGNED TO HIM IN PEACETIME.  
-- WE URGE OUR ALLIES TO PRESERVE SACEUR'S PEACETIME AUTHORITY BY DELETING THE REQUIREMENT IN THE SACEUR TOR TO CONSULT WITH NATIONS CONCERNED BEFORE CONDUCTING FIELD OF TRAINING INSPECTIONS OF NATO FORCES (SEE ATTACHED PROPOSAL).

-- MY AUTHORITIES WOULD APPRECIATE THE VIEWS OF YOUR GOVT ON THIS PROPOSAL PRIOR TO DPC CONSIDERATION OF THIS MATTER ON APRIL 23.

SUBJECT: SACEUR'S TERMS OF REFERENCE (TOR)  
1. MC 53/1, AS REVISED BY THE MILITARY COMMITTEE

PARA 13.H.: AUTHORITY TO MAKE FIELD INSPECTIONS IN ACCORDANCE WITH CURRENT NATO PROCEDURES AND AS PRESCRIBED IN SPECIAL AGREEMENTS, WITHIN THE AREA OF ACE OF NATO COMMAND FORCES AND, CONFIDENTIAL

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IN CONSULTATION WITH THE NATIONS CONCERNED, OF NATO ASSIGNED AND NATO EARMARKED FORCES AND SUCH OTHER FORCES AND LOGISTIC SUPPORT SYSTEMS AS MAY BE MADE AVAILABLE TO HIM.

PARA 13.I.: IN THE OPERATIONAL TRAINING OF ALL NATO FORCES

UNDER COMMAND OF ACE, THE DIRECT CONTROL OF THAT PORTION OF SUCH TRAINING DESIGNED TO DEVELOP AN EFFICIENT INTEGRATED NATO FORCE. FURTHERMORE, HE SHOULD IN CONSULTATION WTH NATIONS BE GIEN FACILITIES TO INSPECG THE TRAINING OF ASSIGNED FORCES AND OF THOSE CADRE AND OTHER FORCES WITHIN THE AREA OF ACE WHICH ARE EARMARKED FOR ASSIGNMENT TO ACE.

2. PROPOSED CHANGE TO MC 53/1

PARA 13.H.: "AUTHORITY TO MAKE FIELD INSPECTIONS IN ACCORDANCE WITH CURRENT NATO PROCEDURES AND AS PRESCRIBED IN SPECIAL AGREEMENTS WITHIN THE AREA OF ACE OF NATO COMMAND, NATO ASSIGNED AND NATO EARMARKED FORCES, AND, IN CONSULTATION WITH THE NATIONS CONCERNED, OF SUCH ADDITIONAL FORCES, AND LOGISTIC SUPPORT SYSTEMS AS MAY BE MADE AVAILABLE TO HIM BY THE APPROPRIATE AUTHORITIES."

PARA 13.I.: " IN THE OPERATIONAL TRAINING OF ALL NATO FORCES UNDER COMMAND OF OR ASSIGNED TO ACE THE DIRECT CONTROL OF THAT PORTION OF SUCH TRAINING DESIGNED TO DEVELOP AN EFFICIENT INTEGRATED NATO FORCE. FURTHERMORE, HE SHOULD BE GIVEN FACILITIES BY NATIONS TO INSPECT THE TRAINING OF THOSE CADRE AND OTHER FORCES WITHIN THE AREA OF ACE WHICH ARE EARMARKED FOR ASSIGNMENT TO ACE."

END TEXT. STRAUSZ-HUPE

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